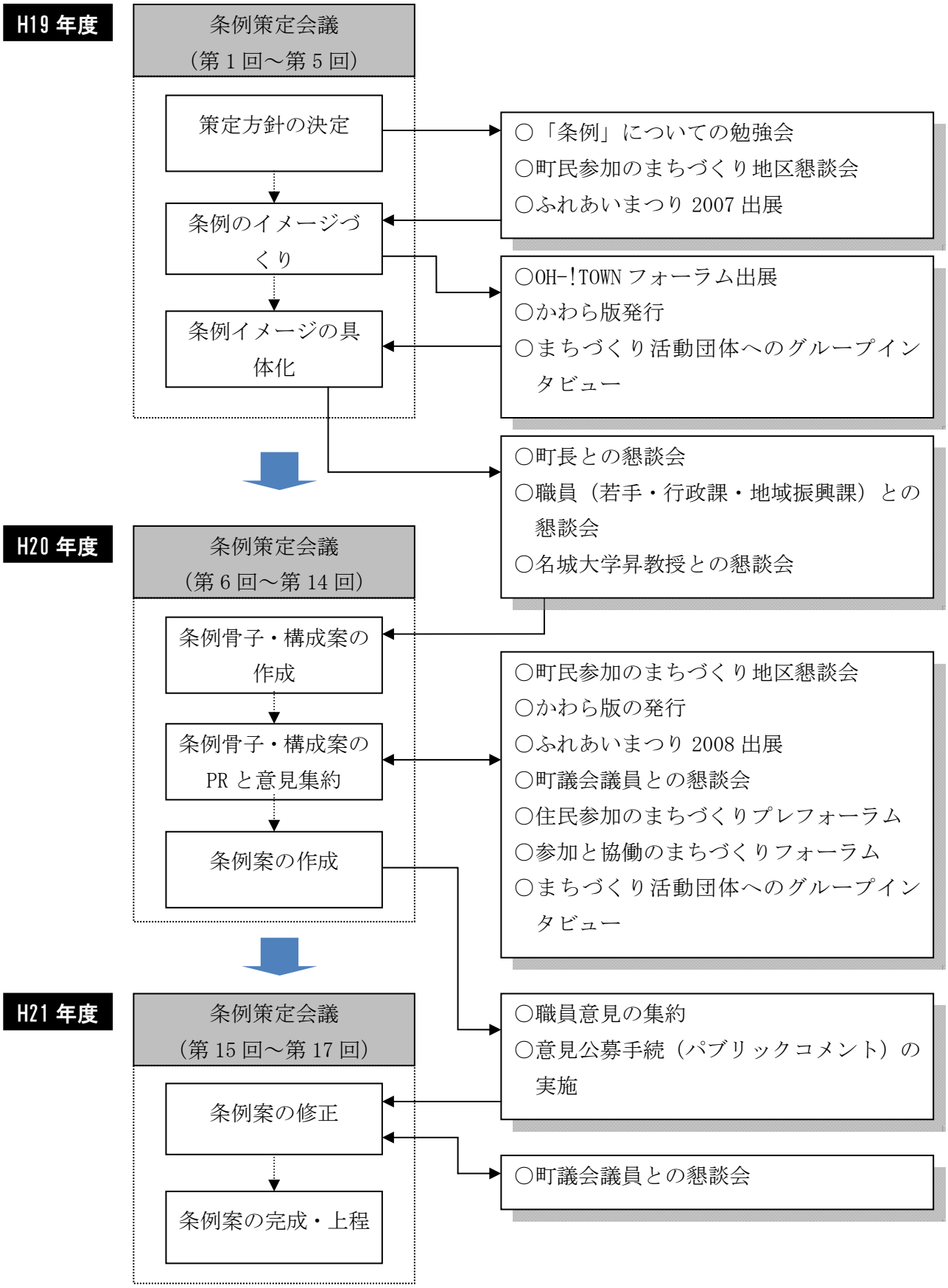条例案の策定作業の経過